WEST VIRGINIA LEGISLATURE

2023 REGULAR SESSION

ENGROSSED

Committee Substitute

for

House Bill 3450

By Delegates Espinosa, Willis, Householder, Hardy,

Criss, Zatezalo, Storch, Clark, Fluharty,

and Shamblin

[Originating in the Committee on Finance;

February 16, 2023]

A BILL to amend and reenact §29-22A-10 of the Code of West Virginia, 1931, as amended, all
 relating to racetrack video lottery; providing for certain transfers to and from the Licensed
 Racetrack Modernization Fund; and specifying eligible purposes for recoupment of funds
 on deposit in facility modernization account within the Licensed Racetrack Modernization
 Fund.

Be it enacted by the Legislature of West Virginia:

ARTICLE 22A. RACETRACK VIDEO LOTTERY.

§29-22A-10. Accounting and reporting; commission to provide communications protocol data; distribution of net terminal income; remittance through electronic transfer of funds; establishment of accounts and nonpayment penalties; commission control of accounting for net terminal income; settlement of accounts; manual reporting and payment may be required; request for reports; examination of accounts and records.

1 (a) The commission shall provide to manufacturers, or applicants applying for a 2 manufacturer's permit, the protocol documentation data necessary to enable the respective 3 manufacturer's video lottery terminals to communicate with the commission's central computer for 4 transmitting auditing program information and for activation and disabling of video lottery 5 terminals.

6 (b) The gross terminal income of a licensed racetrack shall be remitted to the commission 7 through the electronic transfer of funds. Licensed racetracks shall furnish to the commission all 8 information and bank authorizations required to facilitate the timely transfer of moneys to the 9 commission. Licensed racetracks must provide the commission 30 days' advance notice of any 10 proposed account changes in order to assure the uninterrupted electronic transfer of funds. From 11 the gross terminal income remitted by the licensee to the commission:

(1) The commission shall deduct an amount sufficient to reimburse the commission for its
 actual costs and expenses incurred in administering racetrack video lottery at the licensed

14 racetrack and the resulting amount after the deduction is the net terminal income. The amount 15 deducted for administrative costs and expenses of the commission may not exceed four percent of 16 gross terminal income: Provided, That any amounts deducted by the commission for its actual 17 costs and expenses that exceeds its actual costs and expenses shall be deposited into the State 18 Lottery Fund. For the fiscal years ending June 30, 2011 through June 30, 2030, the term "actual 19 costs and expenses" may include transfers of up to \$9 million in surplus allocations for each fiscal 20 year, as calculated by the commission when it has closed its books for the fiscal year, to the 21 Licensed Racetrack Modernization Fund created by subdivision (2), of this subsection. For all 22 fiscal years beginning on or after July 1, 2001, the commission shall not receive an amount of 23 gross terminal income in excess of the amount of gross terminal income received during the fiscal 24 year ending on June 30, 2001, but four percent of any amount of gross terminal income received in 25 excess of the amount of gross terminal income received during the fiscal year ending on June 30, 26 2001, shall be deposited into the fund established in §29-22-18a of this code; and

27 (2) A Licensed Racetrack Modernization Fund is created within the lottery fund. For all 28 fiscal years beginning on or after July 1, 2011, and ending with the fiscal year beginning July 1, 29 2030, the commission shall deposit such amounts as are available according to subdivision (1) of 30 this subsection into a separate facility modernization account maintained within the Licensed 31 Racetrack Modernization Fund for each racetrack. Each racetrack's share of each year's deposit 32 shall be calculated in the same ratio as each racetrack's apportioned contribution to the four 33 percent administrative costs and expenses allowance provided for in subdivision (1) of this 34 subsection for that year. For each \$2 expended by a licensed racetrack for facility modernization 35 improvements or capital improvements at facilities located in this state that are on or contiguous to 36 the premises of the licensed racetrack, having a useful life of three or more years and placed in 37 service after July 1, 2011, the licensed racetrack shall receive \$1 in recoupment from its facility 38 modernization account. If the licensed racetrack's facility modernization account contains a 39 balance in any fiscal year, the unexpended balance from that fiscal year will be available for

40 matching for one additional fiscal year, after which time, the remaining unused balance carried 41 forward shall revert to the lottery fund. For purposes of this section, the term "facility modernization 42 improvements" includes acquisitions of new and unused video lottery terminals and related 43 equipment, and the term "capital improvements" means real property that is expected to replace or 44 modernize buildings, equipment, machinery and other tangible property used in connection with 45 the operation of the gaming, hospitality, or entertainment at the facility. Video lottery terminals 46 financed through the recoupment provided in this subdivision must be retained by the licensee in 47 its West Virginia licensed location for a period of not less than five years from the date of initial 48 installation.

49 (c) The amount resulting after the deductions required by subsection (b) of this section 50 constitutes net terminal income that shall be divided as set out in this subsection. For all fiscal 51 years beginning on or after July 1, 2001, any amount of net terminal income received in excess of 52 the amount of net terminal income received during the fiscal year ending on June 30, 2001, shall 53 be divided as set out in §29-22A-10b of this code. The licensed racetrack's share is in lieu of all 54 lottery agent commissions and is considered to cover all costs and expenses required to be 55 expended by the licensed racetrack in connection with video lottery operations. The division shall 56 be made as follows:

57 (1) The commission shall receive 30 percent of net terminal income, which shall be paid
58 into the State Lottery Fund as provided in §29-22A-10a of this code;

(2) Until July 1, 2005, 14 percent of net terminal income at a licensed racetrack shall be
deposited in the special fund established by the licensee, and used for payment of regular purses
in addition to other amounts provided for in §19-23-1 *et seq.* of this code, on and after July 1, 2005,
the rate shall be seven percent of net terminal income;

63 (3) The county where the video lottery terminals are located shall receive two percent of
64 the net terminal income: *Provided*, That:

(A) Beginning July 1, 1999, and thereafter, any amount in excess of the two percent
received during the fiscal year 1999 by a county in which a racetrack is located that has
participated in the West Virginia Thoroughbred Development Fund since on or before January 1,
1999, shall be divided as follows:

69 (i) The county shall receive 50 percent of the excess amount; and

(ii) The municipalities of the county shall receive 50 percent of the excess amount, said 50
percent to be divided among the municipalities on a per capita basis as determined by the most
recent decennial United States census of population; and

(B) Beginning July 1, 1999, and thereafter, any amount in excess of the two percent
received during the fiscal year 1999 by a county in which a racetrack other than a racetrack
described in paragraph (A) of this subdivision is located and where the racetrack has been located
in a municipality within the county since on or before January 1, 1999, shall be divided, if
applicable, as follows:

78 (i) The county shall receive 50 percent of the excess amount; and

79 (ii) The municipality shall receive 50 percent of the excess amount; and

80 (C) This proviso shall not affect the amount to be received under this subdivision by any

81 other county other than a county described in paragraph (A) or (B) of this subdivision;

82 (C) In a county in which a racetrack other than a racetrack described in paragraphs (A) or

83 (B) of this subdivision is located and where the racetrack has been located within that county since

84 on or before January 1, 1999, and where the racetrack is not located in a municipality, the two

85 percent of net terminal income shall be divided, if applicable, as follows:

86 (i) The county shall receive one percent; and

87 (ii) The remaining one percent shall be distributed in equal shares to all municipalities 88 located wholly within the county. Per capita population has no effect on distributions under this

89 paragraph;

90 (4) One percent of net terminal income shall be paid for and on behalf of all employees of
91 the licensed racing association by making a deposit into a special fund to be established by the
92 Racing Commission to be used for payment into the pension plan for all employees of the licensed
93 racing association;

94 (5) The West Virginia Thoroughbred Development Fund created pursuant to §19-23-13b of
95 this code and the West Virginia Greyhound Breeding Development Fund created pursuant to §1996 23-10 of this code shall receive an equal share of a total of not less than one and one-half percent
97 of the net terminal income;

98 (6) The West Virginia Racing Commission shall receive one percent of the net terminal
99 income which shall be deposited and used as provided in §19-23-13c of this code;

100 (7) A licensee shall receive 46 and one-half percent of net terminal income;

101 (8)(A) The Tourism Promotion Fund established in §5B-2-12 of this code shall receive 102 three percent of the net terminal income: *Provided*. That for the fiscal year beginning July 1, 2003. 103 the tourism commission shall transfer from the Tourism Promotion Fund \$5 million of the three 104 percent of the net terminal income described in this section and §29-22A-10b of this code into the 105 fund administered by the West Virginia Economic Development Authority pursuant to §31-15-7 of 106 this code, \$5 million into the Capitol Renovation and Improvement Fund administered by the 107 Department of Administration pursuant to §5A-4-6 of this code, and \$5 million into the Tax 108 Reduction and Federal Funding Increased Compliance Fund; and

(B) Notwithstanding any provision of paragraph (A) of this subdivision to the contrary, for
each fiscal year beginning after June 30, 2004, this three percent of net terminal income and the
three percent of net terminal income described in §29-22a-10b(a)(8)(B) of this code shall be
distributed as provided in this paragraph as follows:

(i) 1.375 percent of the total amount of net terminal income described in this section and
§29-22A-10b of this code shall be deposited into the Tourism Promotion Fund created pursuant to
§5B-2-12 of this code;

(ii) 0.375 percent of the total amount of net terminal income described in this section and in
§29-22A-10b of this code shall be deposited into the Development Office Promotion Fund created
pursuant to §5B-2-3b of this code;

(iii) 0.5 percent of the total amount of net terminal income described in this section and in
§29-22A-10b of this code shall be deposited into the Research Challenge Fund created pursuant
to §18B-1B-10 of this code;

(iv) 0.6875 percent of the total amount of net terminal income described in this section and
 in §29-22A-10b of this code shall be deposited into the Capitol Renovation and Improvement Fund
 administered by the Department of Administration pursuant to §5A-4-6 of this code; and

(v) 0.0625 percent of the total amount of net terminal income described in this section and
 in §29-22A-10b of this code shall be deposited into the 2004 Capitol Complex Parking Garage
 Fund administered by the Department of Administration pursuant to §5A-4-5a of this code;

(9)(A) On and after July 1, 2005, seven percent of net terminal income shall be deposited
into the Workers' Compensation Debt Reduction Fund created in §23-2d-5 of this code: *Provided*,
That in any fiscal year when the amount of money generated by this subdivision totals \$11 million,
all subsequent distributions pursuant to this subdivision shall be deposited in the special fund
established by the licensee and used for the payment of regular purses in addition to the other
amounts provided in §19-23-1 *et seq.* of this code;

(B) The deposit of the seven percent of net terminal income into the Workers' Compensation Debt Reduction Fund pursuant to this subdivision shall expire and not be imposed with respect to these funds and shall be deposited in the special fund established by the licensee and used for payment of regular purses in addition to the other amounts provided in §19-23-1 *et seq.* of this code on and after the first day of the month following the month in which the Governor certifies to the Legislature that: (i) The revenue bonds issued pursuant to §23-2D-1 *et seq.* of this code have been retired or payment of the debt service provided for; and (ii) that an independent

certified actuary has determined that the unfunded liability of the old fund, as defined in chapter 23
of this code, has been paid or provided for in its entirety; and

143

(10) The remaining one percent of net terminal income shall be deposited as follows:

144 (A) For the fiscal year beginning July 1, 2003, the veterans memorial program shall receive 145 one percent of the net terminal income until sufficient moneys have been received to complete the 146 veterans memorial on the grounds of the State Capitol Complex in Charleston, West Virginia. The 147 moneys shall be deposited in the State Treasury in the Division of Culture and History special fund 148 created pursuant to §29-1I-3 of this code: Provided, That only after sufficient moneys have been 149 deposited in the fund to complete the veterans memorial and to pay in full the annual bonded 150 indebtedness on the veterans memorial, not more than \$20,000 of the one percent of net terminal 151 income provided in this subdivision shall be deposited into a special revenue fund in the State 152 Treasury, to be known as the John F. 'Jack' Bennett Fund. The moneys in this fund shall be 153 expended by the Division of Veterans Affairs to provide for the placement of markers for the graves 154 of veterans in perpetual cemeteries in this state. The Division of Veterans Affairs shall promulgate 155 legislative rules pursuant to the provisions of §29-3-1 et seq. of this code specifying the manner in 156 which the funds are spent, determine the ability of the surviving spouse to pay for the placement of 157 the marker and setting forth the standards to be used to determine the priority in which the 158 veterans' grave markers will be placed in the event that there are not sufficient funds to complete 159 the placement of veterans' grave markers in any one year, or at all. Upon payment in full of the 160 bonded indebtedness on the veterans memorial, \$100,000 of the one percent of net terminal 161 income provided in this subdivision shall be deposited in the special fund in the Division of Culture 162 and History created pursuant to §29-11-3 of this code and be expended by the Division of Culture 163 and History to establish a West Virginia veterans memorial archives within the Cultural Center to 164 serve as a repository for the documents and records pertaining to the veterans memorial, to 165 restore and maintain the monuments and memorial on the capitol grounds: Provided, however, 166 That \$500,000 of the one percent of net terminal income shall be deposited in the State Treasury

in a special fund of the Department of Administration, created pursuant to §5A-4-5 of this code, to
be used for construction and maintenance of a parking garage on the State Capitol Complex; and
the remainder of the one percent of net terminal income shall be deposited in equal amounts in the
Capitol Dome and Improvements Fund created pursuant to §5A-4-2 of this code and Cultural
Facilities and Capitol Resources Matching Grant Program Fund created pursuant to §29-1-3 of
this code.

173 (B) For each fiscal year beginning after June 30, 2004:

(i) Five hundred thousand dollars of the one percent of net terminal income shall be
deposited in the State Treasury in a special fund of the Department of Administration, created
pursuant to §5A-4-5 of this code, to be used for construction and maintenance of a parking garage
on the State Capitol Complex; and

178 (ii) The remainder of the one percent of net terminal income and all of the one percent of 179 net terminal income described in 29-22A-10b(a)(9)(B) of this code shall be distributed as follows: 180 The net terminal income shall be deposited in equal amounts into the Capitol Dome and Capitol 181 Improvements Fund created pursuant to §5A-4-2 of this code and the Cultural Facilities and 182 Capitol Resources Matching Grant Program Fund created pursuant to §29-1-3 of this code until a 183 total of \$1,500,000 is deposited into the Cultural Facilities and Capitol Resources Matching Grant 184 Program Fund; thereafter, the remainder shall be deposited into the Capitol Dome and Capitol 185 Improvements Fund.

(d) Each licensed racetrack shall maintain in its account an amount equal to or greater than the gross terminal income from its operation of video lottery machines, to be electronically transferred by the commission on dates established by the commission. Upon a licensed racetrack's failure to maintain this balance, the commission may disable all of a licensed racetrack's video lottery terminals until full payment of all amounts due is made. Interest shall accrue on any unpaid balance at a rate consistent with the amount charged for state income tax

delinquency pursuant to chapter 11 of this code. The interest shall begin to accrue on the datepayment is due to the commission.

194 (e) The commission's central control computer shall keep accurate records of all income 195 generated by each video lottery terminal. The commission shall prepare and mail to the licensed 196 racetrack a statement reflecting the gross terminal income generated by the licensee's video 197 lottery terminals. Each licensed racetrack shall report to the commission any discrepancies 198 between the commission's statement and each terminal's mechanical and electronic meter 199 readings. The licensed racetrack is solely responsible for resolving income discrepancies between 200 actual money collected and the amount shown on the accounting meters or on the commission's 201 billing statement.

202 (f) Until an accounting discrepancy is resolved in favor of the licensed racetrack, the 203 commission may make no credit adjustments. For any video lottery terminal reflecting a 204 discrepancy, the licensed racetrack shall submit to the commission the maintenance log which 205 includes current mechanical meter readings and the audit ticket which contains electronic meter 206 readings generated by the terminal's software. If the meter readings and the commission's records 207 cannot be reconciled, final disposition of the matter shall be determined by the commission. Any 208 accounting discrepancies which cannot be otherwise resolved shall be resolved in favor of the 209 commission.

(g) Licensed racetracks shall remit payment by mail if the electronic transfer of funds is not operational or the commission notifies licensed racetracks that remittance by this method is required. The licensed racetracks shall report an amount equal to the total amount of cash inserted into each video lottery terminal operated by a licensee, minus the total value of game credits which are cleared from the video lottery terminal in exchange for winning redemption tickets, and remit the amount as generated from its terminals during the reporting period. The remittance shall be sealed in a properly addressed and stamped envelope and deposited in the United States mail no

217 later than noon on the day when the payment would otherwise be completed through electronic218 funds transfer.

(h) Licensed racetracks may, upon request, receive additional reports of play transactions
 for their respective video lottery terminals and other marketing information not considered
 confidential by the commission. The commission may charge a reasonable fee for the cost of
 producing and mailing any report other than the billing statements.

(i) The commission has the right to examine all accounts, bank accounts, financial
 statements, and records in a licensed racetrack's possession, under its control or in which it has an
 interest and the licensed racetrack shall authorize all third parties in possession or in control of the
 accounts or records to allow examination of any of those accounts or records by the commission.

(j) If a court of competent jurisdiction finds that the provisions of this section as amended
and reenacted in 2021 and the provisions of §29-22A-10d of this code conflict and cannot be
harmonized, the provisions of §29-22A-10d of this code shall control.

§29-22A-10b. Distribution of excess net terminal income.

(a) For all years beginning on or after July 1, 2001, any amount of net terminal income
 generated annually by a licensed racetrack in excess of the amount of net terminal income
 generated by that licensed racetrack during the fiscal year ending on June 30, 2001, shall be
 divided as follows:

5 (1) The Commission shall receive forty-one percent of net terminal income, which the 6 Commission shall deposit in the state Excess Lottery Revenue Fund created in §29-22-18a of this 7 code;

8 (2) Until July 1, 2005, eight percent of net terminal income at a licensed racetrack shall be
9 deposited in the special fund established by the licensee and used for payment of regular purses
10 in addition to other amounts provided in §19-23-1 *et seq.* of this code; on and after July 1, 2005,
11 the rate shall be four percent of net terminal income;

12 (3) The county where the video lottery terminals are located shall receive two percent of the net terminal income: Provided, That: 13

14 (A) Any amount by which the total amount under this section and $\S29-22A-10(c)(3)$ of this 15 code is in excess of the two percent received during fiscal year 1999 by a county in which a 16 racetrack is located that has participated in the West Virginia Thoroughbred Development Fund 17 since on or before January 1, 1999, shall be divided as follows:

18

(i) The county shall receive 50 percent of the excess amount; and

19 (ii) The municipalities of the county shall receive 50 percent of the excess amount, the 50 20 percent to be divided among the municipalities on a per capita basis as determined by the most 21 recent decennial United States census of population; and

22 (B) Any amount by which the total amount under this section and $\S29-22A-10(c)(3)$ of this 23 code is in excess of the two percent received during fiscal year 1999 by a county in which a 24 racetrack other than a racetrack described in paragraph (A) of this proviso is located and where 25 the racetrack has been located in a municipality within the county since on or before January 1, 26 1999, shall be divided, if applicable, as follows:

27 (i) The county shall receive 50 percent of the excess amount; and

28 (ii) The municipality shall receive 50 percent of the excess amount; and

29 (C) This proviso shall not affect the amount to be received under this subdivision by any 30 county other than a county described in paragraph (A) or (B) of this proviso;

31 (C) In a county in which a racetrack other than a racetrack described in paragraphs (A) or

32 (B) of this subdivision is located and where the racetrack has been located within that county since

33 on or before January 1, 1999, and where the racetrack is not located in a municipality, the two

- 34 percent of net terminal income shall be divided, if applicable, as follows:
- 35 (i) The county shall receive one percent; and

36 (ii) The remaining one percent shall be distributed in equal shares to all municipalities
 37 located wholly within the county. Per capita population has no effect on distributions under this
 38 paragraph;

(4) One half of one percent of net terminal income shall be paid for and on behalf of all
employees of the licensed racing association by making a deposit into a special fund to be
established by the Racing Commission to be used for payment into the pension plan for all
employees of the licensed racing association;

(5) The West Virginia Thoroughbred Development Fund created under §19-23-13b of this
code and the West Virginia greyhound breeding development fund created under §19-23-10 of
this code shall receive an equal share of a total of not less than one and one-half percent of the net
terminal income.

47 (6) The West Virginia Racing Commission shall receive one percent of the net terminal
48 income which shall be deposited and used as provided in §19-23-13c of this code;

49 (7) A licensee shall receive forty-two percent of net terminal income;

50 (8) The tourism promotion fund established in §5B-2-12 of this code shall receive three 51 percent of the net terminal income: *Provided*, That for each fiscal year beginning after June 30, 52 2004, this three percent of net terminal income shall be distributed pursuant to the provisions of 53 §29-22A-10(c)(8)(B) of this code;

(9) (A) On and after July 1, 2005, four percent of net terminal income shall be deposited
into the Workers' Compensation Debt Reduction Fund created in §23-2D-5 of this code: *Provided*,
That in any fiscal year when the amount of money generated by this subdivision together with the
total allocation transferred by the operation of §29-22A-10(c)(9) of this code totals \$11 million, all
subsequent distributions under this subdivision (9) during that fiscal year shall be deposited in the
special fund established by the licensee and used for payment of regular purses in addition to
other amounts provided in §19-23-1 *et seq.* of this code;

61 (B) The deposit of the four percent of net terminal income into the Worker's Compensation 62 Debt Reduction Fund pursuant to this subdivision shall expire and not be imposed with respect to 63 these funds, which shall be deposited in the special fund established by the licensee and used for 64 payment of regular purses in addition to the other amounts provided in §19-23-1 et seq. of this 65 code on and after the first day of the month following the month in which the Governor certifies to 66 the Legislature that: (i) The revenue bonds issued pursuant to §23-2D-1 et seq. of this code have 67 been retired or payment of the debt service is provided for; and (ii) that an independent certified 68 actuary has determined that the unfunded liability of the Old Fund, as defined in chapter twenty-69 three of this code, has been paid or provided in its entirety; and

(10) (A) One percent of the net terminal income shall be deposited in equal amounts in the
 capitol dome and improvements fund created under §5A-4-2 of this code and cultural facilities and
 capitol resources matching grant program fund created under §29-1-3 of this code; and

(B) Notwithstanding any provision of paragraph (A) of this subdivision to the contrary, for
each fiscal year beginning after June 30, 2004, this one percent of net terminal income shall be
distributed pursuant to the provisions of §29-22A-10(c)(9)(B)(ii) of this code.

(b) The Commission may establish orderly and effective procedures for the collection and
distribution of funds under this section in accordance with the provisions of this section and §2922A-10 of this code.